



# CITIZEN CENTRIC REPORT

## GUAM POLICE DEPARTMENT

### DIPATTAMENTON POLISIAN GUÅHAN

#### MISSION STATEMENT

The Guam Police Department exists to serve the community by protecting life and property; by preventing crime; by enforcing the laws; and by maintaining order for all citizens.

Central to our mission are the values that guide our work and decisions, and help us contribute to the quality of life on Guam.

Our values are characteristics or qualities of worth. They are non-negotiable. Although we may need to balance them, we will never ignore them for the sake of expediency or personal preferences.

We hold our values constantly before us to teach and remind us, and the community we serve, of our ideals. They are the foundation on which our policies, goals, and operations are built.

In fulfilling our mission, we need the support of citizens, elected representatives and island officials in order to provide the quality of service our values commit us to providing.

We, the men and women of the Guam Police Department, value: Human Life, Integrity, Laws and Constitution, Excellence, Accountability, Cooperation, Problem Solving, and Ourselves.

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#### OUR HISTORY

On August 14, 1905, Guam’s first true local policing effort was established under the control of the United States Navy. The first policemen were natives of Guam. These brave and heroic men were members of the Insular Patrol Force as part of the Guam Insular Guard. The U.S. Navy later augmented the police force with members of the U.S. Marine Corps stationed on Guam.

In 1952, the Department of Public Safety was established as a carryover from the U.S. Government-controlled Guam Insular Guard. The 1950 Organic Act of Guam paved the way for Guam’s self-government and the formulation of the Government of Guam. The Department of Public Safety was entrusted with the authority to enforce the laws of the territory and federal statutes applicable to Guam. Furthermore, the Department was responsible for the administration and operation of the former Guam Penitentiary and Fire Division.

Effective March 13, 1985, pursuant to Public Law 17-78, the Department of Public Safety was separated into two departments - the Guam Police Department and the Guam Fire Department.



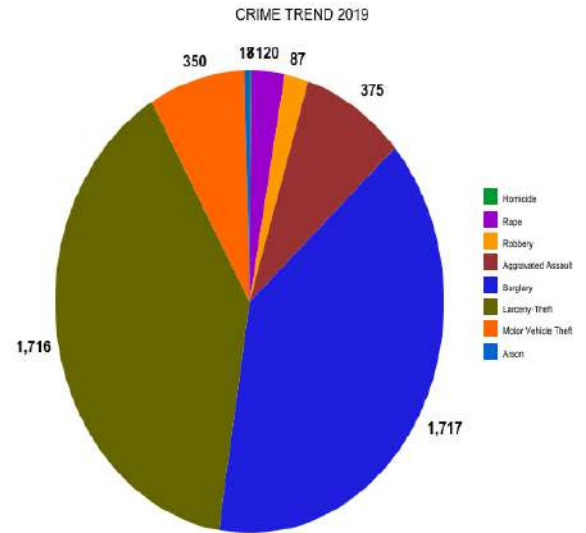
◆ TO PROTECT AND SERVE ◆ TO PROTECT AND SERVE ◆

# PERFORMANCE MEASUREMENT

## TRENDS: CRIMES AND CRASH INCIDENTS REPORTED TO THE GUAM POLICE DEPARTMENT

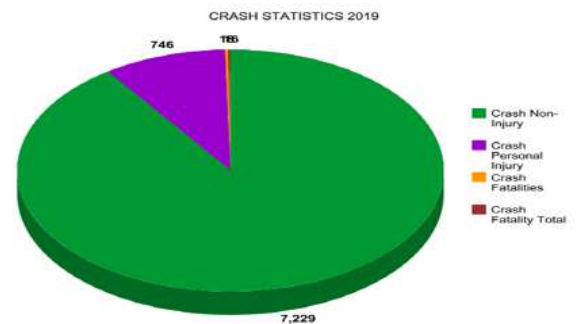
### TRENDS: CRIMES REPORTED TO POLICE

Offense Classification	2016	2017	2018	2019
Homicide	3	4	4	7
Rape	104	32	61	*232
Robbery	79	104	99	87
Aggravated Assault	156	229	401	375
Burglary	1612	1689	1502	1717
Larceny-theft	1866	1638	2273	1716
Motor Vehicle Theft	256	320	354	350
Arson	7	9	17	18
Group A Offenses Total	4083	4025	4711	4390
Group B Offenses Total	5874	5593	3479	4300
<b>Crimes Volume Total</b>	<b>9957</b>	<b>9618</b>	<b>8190</b>	<b>8690</b>



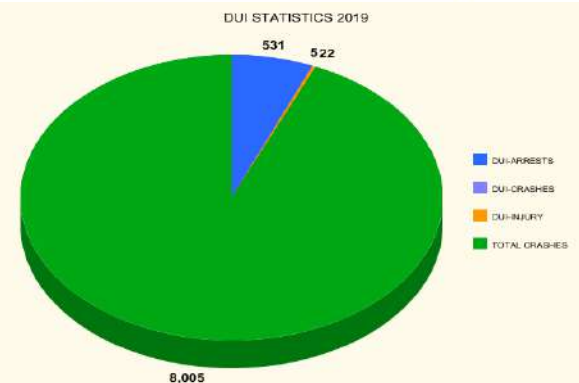
### TRENDS: CRASH INCIDENTS REPORTED TO POLICE

Crash Incident Category	2016	2017	2018	2019
Crash Incidents: Non-Injury/Non-Fatal	6659	6610	6257	7229
Crash Incidents Involving Personal Injury	895	933	848	746
Crash Incidents Involving Fatalities	12	12	24	18
Crash Incident Fatality Total	12	12	25	16
<b>Total Crash Incidents Reported</b>	<b>7207</b>	<b>7578</b>	<b>7592</b>	<b>8009</b>



### TRENDS: DUI CRIME STATISTICS

Driving Under the Influence (DUI)	2016	2017	2018	2019
DUI Arrested Persons	333	258	532	531
Crash Incidents Involving DUI	55	64	137	87
DUI with Personal Injuries	16	26	15	25
DUI Related Fatalities	0	0	4	3



### FULL-TIME PERSONNEL MANNING

Law Enforcement Personnel	2016	2017	2018	2019
Officers (Sworn Personnel)	303	289	300	284
Civilian Employees	55	76	59	63
<b>Total GPD Personnel</b>	<b>358</b>	<b>365</b>	<b>359</b>	<b>347</b>

### 2019 TOTAL CALLS FOR POLICE

Service Call Category	2019
Criminal Investigations Service Calls	11207
Crash Incident Service Calls	9772
Non-Criminal/Non-Crash Service Calls	17880
<b>Total Calls for Service</b>	<b>38859</b>

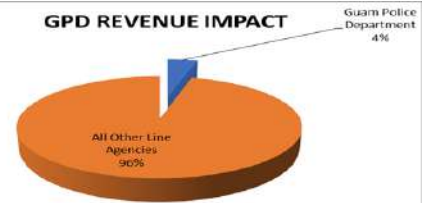
♦ All information and statistics were provided by the Guam Police Department.  
\*FY19 Neighborhood Watch Program contributed to increase of reporting of crimes.

# FINANCIAL REPORT

## GPD FUNDING IMPACT FY' 2019 (GF)

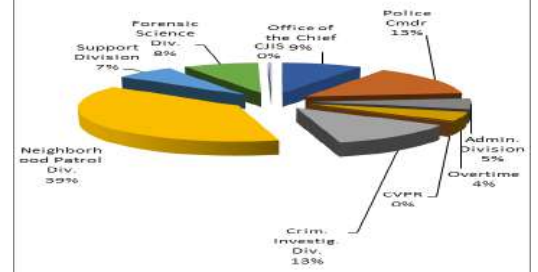
Guam Police Department	\$ 25,691,454.00
All Other Line Agencies	\$ 586,699,150.00
<b>Total GOG Wide Revenue</b>	<b>\$ 615,095,868.00</b>

GPD REVENUE IMPACT



## GPD Division Budget Appropriations (GF)

GPD DIVISIONS	2018	2019
Office of the Chief	\$ 4,817,604.00	2,065,536.00
Police Commander	\$ 3,407,678.00	3,479,329.00
Administration Division Overtime	\$ 1,278,995.00	1,262,954.00
Workers' Compensation Disability	\$ 1,002,017.00	1,069,846.00
Vacancy Pool	\$ 11,279.00	--
Fuel	\$ 76,095.00	--
Criminal Investigation Division	\$ 377,078.00	--
Neighborhood Patrol Division	\$ 3,039,793.00	3,005,010.00
Support Division	\$ 10,240,954.00	9,223,217.00
Forensic Science Division	\$ 1,566,396.00	1,567,339.00
CJIS	\$ 2,142,600.00	1,925,914.00
CVPR	\$ --	89,730.00
		29,750.00
<b>TOTAL APPROPRIATIONS</b>	<b>\$27,960,489</b>	<b>\$23,718,625</b>



## Independent Audit

The Guam Police Department is part of the government-wide audited financial statement. An independent audit was performed by Deloitte & Touche, for the fiscal year ended September 2019. For more information of the independent audit, please visit the OPA website at: [http://www.guamopa.com/docs/GovGuam\\_fs19.pdf](http://www.guamopa.com/docs/GovGuam_fs19.pdf)

## Internal Affairs Section Allegations and Final Disposition Summary

CLASSIFICATION	Total Number	Unfounded	Exonerated	Not Sustained	Closed to File	Pending	SUSTAINED/OUTCOME			
							Dismissal	Demotion	Suspension	Reprimand
1 Unsatisfactory Performance	14					11				3
2 Use of Force	8					8				
3 Conformance to Law	2					2				
4 Use and Care of Equipment	18					13				5
5 Unbecoming Conduct	14					11			1	2
6 Reporting for Duty	4					0	1	1		2
7 Dissemination of information	2					2				
8 Insubordination	1					0	1			
<b>TOTAL NUMBER OF COMPLAINTS</b>	<b>63</b>					<b>47</b>				

### GLOSSARY

UNFOUNDED	The allegation was false or not factual.
EXONERATED	The incident complained of did occur, but was lawful and proper.
NOT SUSTAINED:	There was insufficient evidence to either completely prove or disprove the allegation.
SUSTAINED:	The allegation was supported by sufficient evidence.
CLOSED TO FILE:	The employee resigned from the department or the victim/complainant was uncooperative and sufficient evidence could be obtained to further the investigation.

# FUTURE OUTLOOK

## OVERALL FISCAL YEAR BUDGET SUBMISSION

The Guam Police Department overall expends 93% of the fiscal year budget on personnel cost which includes salaries, benefits, and overtime. As seen throughout FY2019, overtime expenditures were managed carefully through changes in assignment, augmentation and scheduling. GPD will continue to administer reductions through continued change and efficiency of operations. However, Fiscal Year budget appropriations continue to fall short of the department's submission. GPD's submission of the FY2018 and FY2019 budget proposals are detailed projections of programs that if left unfunded, impact our ability to meet goals and objectives and the overall protective services we provide.

## HIGHLIGHTS

### COMMUNITY PARTNERSHIPS

Initiatives developed and implemented at the start of FY 2019 launched the Guam Police Department's shift from traditional policing, to the evolution of police services through community partnerships. The Neighborhood Watch Program (NWP), which has grown to more than thirty-eight (38) groups in sixteen (16) villages incorporates interaction between generations and cultures. The Business Watch Program has more businesses engaging in safety and security discussions with GPO. Officers in the field have established a robust safety network among a growing array of businesses, from "Mom & Pop" village stores to boutique shops and hotels in the tourist district. GPD's message of partnering with the community was carried throughout a broad range of age groups through the Cookies With A Cop, Coffee With A Cop, & Junior Police Cadet programs. Auxiliary Services Division (ASD) partnered with: The Mayor's Council of Guam and the Guam Community College in hosting the first Community Safety Symposium at G.C.C. This symposium was a platform for the existing NWP groups to share with general community regarding the benefits of a NWP. Static displays consisted of various retailers who presented on home security products to include guest speakers; Launched pilot Junior Police Cadet program with Department of Youth Affairs. ASD taught over 200 kids from three resource centers in problem solving skills and decision making; drug resistance; stranger danger; bullying and incorporated the Drill N Ceremony which taught the students team work and discipline. This pilot program was then used for 5 GDOE schools in 2020; ASD partnered with the Department of Education, Man'elu and Micronesian Resource Center in hosting the 2nd Annual Fade Away from Violence Choose to be Drug & Alcohol Free event.

This event focused on "At Risk" Tier level middle school students from 6 middle schools. Over 150 students participated in the 2 day event that was held at the Dededo Sports Complex. Students were taught critical thinking in dealing with drugs & alcohol, suicide prevention & positive life style choices; Partnered with Man'elu and the Micronesian Resource Center with the first MicrONeSia Youth Summit at the University of Guam. Over 200 students from 6 high schools attended the summit which dealt with cultural pride and identity; ASD partnered with GDOE and the Guam Football Association in hosting the 2nd annual Fade Away from Violence Choose to be Drug and Alcohol Free Kickball Tourney at the GFA Training Facility in Harmon. Over 400 student athletes from 2 elementary schools participated in the 2 day event.

**SPECIAL INVESTIGATION SECTION** The GPD Special Investigation Section (SIS) interdiction of illicit drugs and activities in a joint effort with other agencies seized more than one-thousand eight hundred ninety (1,890) pounds of cocaine, processed marijuana, heroin, and pharmaceuticals valued at over five million dollars (\$5,000,000). The drug of choice on Guam remains to be Crystal Methamphetamine. SIS remains diligent and our federal counterparts have taken a more intimate role in operations, strengthening our efforts and working relationship.

## FUTURE OUTLOOK

### CAPITAL IMPROVEMENT PROJECTS:

- The newly constructed Central Precinct Command in Sinajana opened in February 2019.
- Renovation of the Environmental Control System at the GPD Forensic Science Laboratory is ongoing.
- Plans to construct a new Evidential Control Section building in Yigo is ongoing.

### IMPROVEMENTS

In its continuing effort to provide quality police service, GPD plans to:

- Recruit uniformed and civilian personnel.
- Purchase police vehicles.
- Upgrade computer systems.
- Update and/or create policies/procedures.
- Collaborate with GBHWC to address mental health-related calls for service.

**From:** Speaker Therese M. Terlaje <speaker@guamlegislature.org>  
**Sent:** Tuesday, January 12, 2021 4:53 PM  
**To:** clerks@guamlegislature.org  
**Cc:** rennae@guamlegislature.org  
**Subject:** Messages and Communications for 36GL-21-0052  
**Attachments:** FY 2019 CCR.pdf; 36GL-21-0052.pdf

Please see attached M&C Doc No. 36GL-21-0052.

36GL-21-0052	Fiscal Year 2019 Citizen Centric Report.*	Guam Police Department
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Si Yu'os Ma'ase,

Maria Abante  
Legislative Assistant

**Office of Speaker Therese M. Terlaje**  
**Committee on Health, Land, Justice and Culture**

*I Mina'trentai Sais na Liheslaturan Guåhan*

36th Guam Legislature

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**Source: Rhodel Sevilla, GPD Lieutenant/Operations Chief**

----- Forwarded message -----

From: **Rhodel V.** <[rhodel.sevilla@gpd.guam.gov](mailto:rhodel.sevilla@gpd.guam.gov)>

Date: Tue, Jan 12, 2021 at 2:43 PM

Subject: 2019 Citizen Centric Report

To: <[senatorterlajeguam@gmail.com](mailto:senatorterlajeguam@gmail.com)>, <[speaker@guamlegislature.org](mailto:speaker@guamlegislature.org)>, <[bjcruz@guamopa.com](mailto:bjcruz@guamopa.com)>

Cc: Stephen Ignacio <[stephen.ignacio@gpd.guam.gov](mailto:stephen.ignacio@gpd.guam.gov)>, GPD MAJ Fred M. Chargualaf <[fred.chargualaf@gpd.guam.gov](mailto:fred.chargualaf@gpd.guam.gov)>, <[torremarkab@gmail.com](mailto:torremarkab@gmail.com)>, Stephen Amaguin <[stephen.amaguin@gpd.guam.gov](mailto:stephen.amaguin@gpd.guam.gov)>

Hafa Adai!

Due to Title 1 Guam Code Annotated Chapter 19 subsection 1922(a), the Guam Police Department has attached it's 2019 Citizen Centric Report. In addition, GPD has added a new section "Internal Affairs Section Allegations & Final Disposition Summary" located on the bottom of page 3. Any questions may be directed to the Chief of Police Stephen C. Ignacio at 475-8508/8512.

Respectfully,

Rhodel V. Sevilla, Lieutenant  
Operations Chief

Admin Division  
Services Bureau  
Guam Police Department



Speaker Therese M. Terlaje <speaker@guamlegislature.org>

## 2019 Citizen Centric Report

1 message

Rhodel V. <rhodel.sevilla@gpd.guam.gov>

Tue, Jan 12, 2021 at 2:41 PM

To: senatorterlajeguam@gmail.com, speaker@guamlegislature.org, bjcruez@guamopa.com

Cc: Stephen Ignacio <stephen.ignacio@gpd.guam.gov>, "GPD MAJ Fred M. Chargualaf" <fred.chargualaf@gpd.guam.gov>, torremarkab@gmail.com, Stephen Amaguin <stephen.amaguin@gpd.guam.gov>

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Rhodel V. Sevilla, Lieutenant  
Operations Chief  
Admin Division  
Services Bureau  
Guam Police Department

36GL-21-0052

Senator *SPEAKEK*

Therese M. Terlaje

JAN 12 2021

Time: 2:41 PM

Received by: *[Signature]*

FY 2019 CCR.pdf  
927K