



# CITIZEN CENTRIC REPORT

## GUAM POLICE DEPARTMENT

*DIPATTAMENTON POLISIAN GUAHAN*

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### MISSION STATEMENT

The Guam Police Department continues to serve the community and is charged with the enforcement of all criminal laws. Each police officer is authorized to protect life and property, enforce the law, prevent crime, preserve the peace, arrest violators of the law, serve the public, appropriately conduct searches and seizures, and perform the duties of a peace officer.

The Department is authorized to cooperate with any Federal, state, national or international law enforcement agency, including any law enforcement entity of any possession of the United States, where a reciprocal agreement exists in detecting crime, apprehending criminal offenders and preserving law and order.

The Guam Police Department shall have jurisdiction within the Territory of Guam over all lands, whether titled to the government or not, including submerged lands, all waterways whether navigable or not, and over all air space above such land and waterways with respect to which the Territory has jurisdiction.



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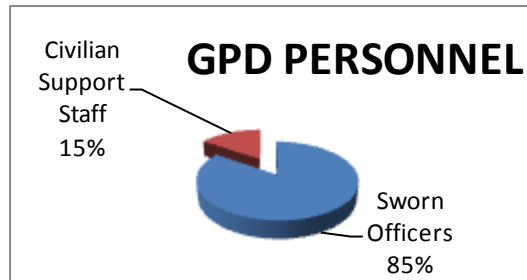
### ABOUT THE GUAM POLICE DEPARTMENT

#### Full-Time Personnel in GPD

As of December 2016:	2014	2015	2016
Sworn Personnel	300	325	303
Civilian Support Staff	63	60	55
<b>TOTAL</b>	<b>363</b>	<b>385</b>	<b>358</b>

Guam’s first local policing effort was established on August 14, 1905 under the control of the United States Navy. The first policemen were natives of Guam who were members of the Insular Patrol Force, a component of the Guam Insular Guard. The U.S. Navy later augmented the police force with members of the U.S. Marines stationed on Guam.

In 1952, the Department of Public Safety was established as a vestige from the U.S. Government-controlled Guam Insular Guard. The 1950 Organic Act of Guam paved the way for Guam’s self-government, hence, the creation of the Government of Guam. The Department of Public Safety, one of the entities established under the Government of Guam, was entrusted the authority to enforce the laws of the island and federal statutes applicable to Guam. Additionally, the Department was responsible for the administration and operation of the former Guam Penitentiary and Fire Division.



The enactment of Public Law 17-78 on March 13, 1985, led to the dissolution of the Department of Public Safety into two independent departments—the Guam Police Department and the Guam Fire Department.

The Guam Police Department, today, maintains a personnel strength of 358 employees. The Department will continue to grow, adapt, and evolve as we provide the highest level of service and protection to our residents and the visitors who enjoy our island. We strive to uphold our oath to the community, **“TO SERVE AND PROTECT”**.



...To Protect Life & Property, Prevent Crime, Enforce Laws, and Maintain order...

# PERFORMANCE MEASUREMENT

## Trends: Crimes and Crash Incidents Reported to Police

Offense Classifications	2012	2013	2014	2015	2016
Homicide	3	8	7	8	3
Forcible Rape	107	106	118	160	104
Robbery	96	145	128	124	79
Aggravated Assault	258	401	294	400	156
Burglary	2304	1620	1574	1211	1612
Larceny-theft	1651	2521	2024	2251	1866
Motor Vehicle Theft	454	378	258	222	256
Arson	8	13	17	12	7
<b>Part I Offenses Total</b>	<b>4881</b>	<b>5192</b>	<b>4420</b>	<b>4388</b>	<b>4083</b>
<b>Part II Offenses Total</b>	<b>5172</b>	<b>4956</b>	<b>4804</b>	<b>5063</b>	<b>5874</b>
<b>Crimes Volume Total</b>	<b>10053</b>	<b>10148</b>	<b>9177</b>	<b>9451</b>	<b>9957</b>

Driving Under the Influence (DUI)	2012	2013	2014	2015	2016
DUI Arrested Persons	440	346	361	393	333
DUI Crash Incidents	82	63	67	57	55
DUI with Personal Injuries	70	30	39	26	16
DUI Related Fatalities	4	0	2	1	0

### 2016 Total Calls for Service

Service Call Category	2016
Criminal Investigations Service Calls	12958
Crash Incident Service Calls	8403
Non-Criminal/Non-Crash Service Calls	14949
<b>Total Calls for Service</b>	<b>36310</b>

### Trend: Crash Incidents Reported to Police

Crash Incident Category	2012	2013	2014	2015	2016
Crash Incidents: Non-injury/Non-Fatal	5622	5572	5585	6242	6659
Injury Crash Incidents	956	967	850	941	895
Fatal Crash Incidents	13	19	21	12	12
Crash Fatalities	13	19	26	12	12
<b>Total Crash Incidents</b>	<b>6604</b>	<b>6577</b>	<b>6482</b>	<b>7207</b>	<b>7578</b>

### 2016 CALLS FOR SERVICE



### COMMUNITY POLICING

GPD experienced new leadership midway through the 2015 calendar year which also brought the concept of Community Policing to the forefront of implementation. Throughout 2016, GPD established Neighborhood Watch Programs in eighteen of the twenty villages that we have organized thus far. GPD has completely embraced this form of police management which is supported by a total of twenty community outreach programs such as: Coffee with a Cop; Business Watch; Cookie with a Cop; Police Activities League; Youth Crime Watch Program; Junior Police Cadet; Mandaña Drug Task Force; and many others to include a GPD Social Media portal that broadcasts our message through Facebook, Instagram, and Twitter. Through the growing Community Resource Units established in all four Precincts and the Chiefs Community Affairs Office, we maintain a closer relationship with the communities across the island through direct communication and increased visibility. GPD enlists the assistance of other federal and local govern-

ment organizations, such as the Guam Behavioral Health and Wellness Center, GDOE, and our military partners. GPD's Faith Based Partners and Non-Profit Service providers have become significant contributors to the community oriented policing strategy by reaching all members of society and advocating on our behalf for a safer and more enjoyable Guam. The Guam Police Department responded to a total of 36,310 calls for service during

### PROTECTIVE SERVICES

the 2016 calendar year. The most calls, 14,949 or 41% were for non-criminal/non-crash incidents followed by; 12,958 or 36% were for criminal investigations and ; 78,403 or 23% were for crash incidents. There were 7,207 total crash incidents during the 2015 calendar year. The extremely high number of calls for service that are non-criminal or non-crash incidents, is indicative of a growing awareness in the community that prevents crime and reduces criminal investigations. Most crash incidents; 6,659 are non-injury/non-fatal, followed by 895 injured person crash inci-

dents and 12 crash incidents involving a fatality. Altogether 12 persons died in crash incidents, none of whom were DUI related. GPD arrested 333 persons for DUI during the 2016 calendar year. 55 crash incidents involved a DUI, and 16 DUI related crash incidents involved an injured person.

For more information please contact: [chief@gpd.guam.gov](mailto:chief@gpd.guam.gov)



# FINANCIAL REPORT

## GOG WIDE GENERAL REVENUES

Income Taxes	\$ 343,836,465.00
Gross Receipts Taxes	\$ 238,304,786.00
Other Taxes	\$ 183,146,385.00
Other General Revenues	\$ 4,679,348.00
<b>TOTAL</b>	<b>\$ 769,966,984.00</b>

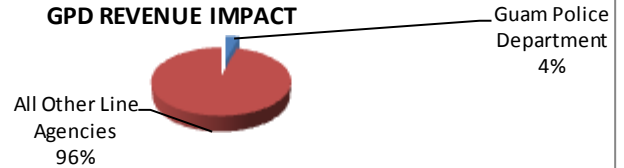


## GPD IMPACT

### FY 2016

Guam Police Department	\$ 35,480,233.00
All Other Line Agencies	\$ 696,693,233.00
<b>Total GOG Wide Revenue</b>	<b>\$ 732,173,466.00</b>

## GPD REVENUE IMPACT

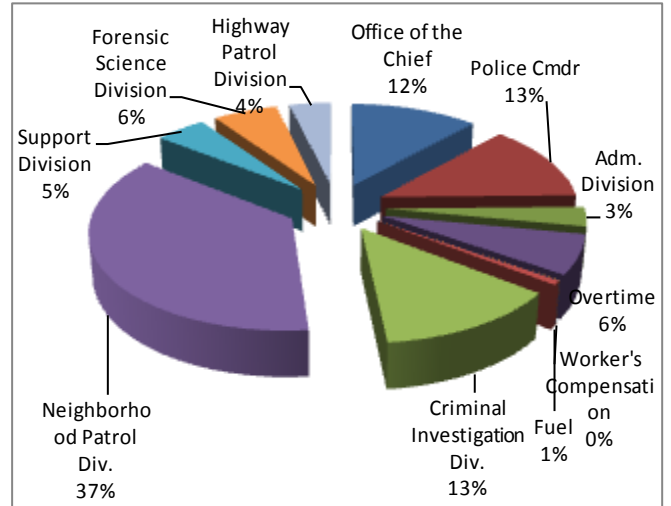


## GPD DIVISIONS

### 2016

### 2015

Office of the Chief	\$3,762,238.00	\$7,187,572.00
Police Commander	\$4,055,361.00	\$1,899,235.00
Administration Division	\$1,018,570.00	\$1,765,402.00
Overtime	\$2,079,272.00	\$4,134,620.00
Purchase of New Vehicles	-	\$247,300.00
Worker's Compensation	\$11,279.00	\$11,713.00
Radios for Police Vehicles	-	\$43,075.00
Fuel	\$222,497.00	\$297,671.00
Criminal Investigation Div.	\$4,169,396.00	\$3,271,302.00
Neighborhood Patrol Div.	\$11,692,418.00	\$11,780,066.00
Support Division	\$1,504,451.00	\$1,344,027.00
Forensic Science Division	\$1,903,011.00	\$1,954,103.00
Highway Patrol Division	\$1,221,433.00	\$1,544,147.00
<b>TOTAL APPROPRIATIONS</b>	<b>\$31,639,926.00</b>	<b>\$35,480,233.00</b>



## PL 33-66; 2016 BUDGET ACT

The Guam Police Department was appropriated \$35,432,536.00 by Public Law 33-66, the 2016 Budget Act. General Fund Appropriations: \$33,177,091.00, the Police Services Fund and Tourist Attraction Fund: \$2,255,445.00. GPD immediately provided the Unified Judiciary with \$89,730.00 in compliance with budget act cost sharing initiatives for their Criminal Justice Information System Integration Project.

## FORENSIC SCIENCE DIVISION

The Forensic Science Division of the Guam Police Department is responsible for the examination, identification, comparison, and interpretation of drugs, serological, trace, fingerprint, firearms/tool marks and other physical evidence, and the determination of the significance of these findings. \$437,838.00 was allocated to renovate the Environmental Control System at the GPD Crime Lab. The Evidence Control Section of the Forensic Science Division was relocated to a more suitable facility and was allocated \$200,000.00 towards the sole purpose of a lease. Previous facilities holding evidence at the former GPD Headquarters was demolished to make way for the construction of the now Chalan Maga Haga, in Maitte. The most recent relocation was from a

former US Naval Air Station building that was eroding and threatening the integrity of crime evidence to a modern leased facility.

## OVERTIME

GPD continues to manage overtime work through concept adjustments in management distribution, personnel distribution, and work schedules. GPD Police Sergeants' I were reassigned from specialized work in the Investigations Bureau to the Operations Bureau increasing efficiency with added supervision of front line duty. Sworn officers in all units augment the main effort work performed in the four precincts of the Neighborhood Patrol Division, where 61% of the overtime work is being performed. At the very start of FY2017 GPD implemented test schedules that were terminated after the 1st Quarter after discovering the need for more human resources. Altogether GPD expended \$1.8 million for FY2016 overtime costs and a reduction of \$500,000.00 from what we reported in FY2015 which was \$2.3 million. During the current fiscal year GPD is managing overtime expenditures with more emphasis on empowering staff to manage an overtime budget specifically allocated for their operations. GPD is on track to reduce overtime expenditures for FY2017 by \$500,000.00 to about \$1.2 million altogether.





# FUTURE CHALLENGES AND OUTLOOK

## OVERALL FISCAL YEAR BUDGET SUBMISSION

The Guam Police Department overall expends 93% of the fiscal year budget on personnel costs which include salaries, benefits, and overtime. As seen throughout FY2016, overtime expenditures were managed very carefully through changes in assignment, augmentation and scheduling. GPD will continue to realize these reductions through continued change and efficiency of operations. However, Fiscal Year budget appropriations continue to fall short of the department's submission. GPD's submission of the FY2017 and FY2018 budget proposals are detailed projections of programs that if left unfunded, impact our ability to meet goals and objectives and the overall protective services we provide. In the five (5) fiscal years, from FY2011 to FY2015, the Guam Police Department recruited a total of sixty (60) sworn officers. In contrast to the rate of recruitment, a total of fifty four (54) sworn officers have separated during these same fiscal years through retirement, resignation, termination, and untimely death.

## MANPOWER CHALLENGES

According to US Census reports, Guam's population in 1990 was 133,152 persons which grew by 16.3% to 154,805 persons in 2000. The latest census report in 2010 is 159,358 with a smaller growth of 2.9% from the 2000 report. Guam's population has grown by 26,206 persons over the last twenty years. In great contrast to Guam's population growth is the decline in GPD's sworn personnel over the previous twenty years, from the highest number during FY1998 with 373, to the lowest in FY2002 with 255. This significant rate of attrition is directly attributed to the Government of Guam wide early separation/retirement program in FY2000. GPD has yet to recover from this plummet of sworn personnel and over the last ten (10) fiscal years the average strength in sworn personnel is consistent at 309, ranging from 298 officers during FY2011, to 326 officers in FY2015. More importantly, is that GPD is unable to recruit at a rate that is appportionate to the growth rate of Guam's population, as a result of funding challenges. Separation by sworn personnel throughout the ranks in GPD have been left unfilled in the last five fiscal years, with the exception of the Police Colonel position which was filled in FY2012 and then vacated in FY2016. The great majority of these vacated positions are currently being filled by sworn officers in lesser ranks, and without a promotion program in direct support of an elevated recruitment program, sworn officers are not receiving just compensation for the duty they perform and the increased responsibility they are expected to fulfill. The lack of an efficient promotion program in GPD has led to a substantial number of positions being under filled or being performed as a collateral duty and added responsibility across the sworn officer ranks in GPD. Public Law 33-163 allows for the department to recruit and train a total of forty (40) Police Officer Trainees every fiscal year beginning in FY2017.

## FUTURE OUTLOOK

GPD's overall objective with this elevated recruitment program is to support the services needed by a much larger population, and one which we know will grow significantly with the projected military buildup. GPD expects that the recruitment of two hundred (200) officers in the next five fiscal years (FY2017-FY2021) will expand the department from three hundred and twenty six (326) to approximately four hundred and seventy (470) to five hundred (500) sworn officers, considering that GPD loses an average of ten (10) officers every year to separations. Additionally PL33-163 allows for promotions throughout the ranking structure in GPD, preventing the consistent under filling of management positions requiring the department to fund detailed pay not projected for funding during the fiscal year. The increase in sworn personnel will also reduce the overtime work performed when duty is distributed among those who complete certification training. The Civilian Volunteer Reserve Officer program recently accomplished the administration of all necessary POST Category 1 curriculum requirements for Reserve officers who are actively performing duty. The inclusion of Reservists as Category 1 Peace Officers is essential to ensure the standard of police services is precisely the same of all sworn personnel in the Guam Police Department. GPD Policy is currently being constructed in consideration of the Category 1 standard and the increased training and eligibility required by law. Currently there are over 100 Reserve officers reporting to Neighborhood Patrol Division units of GPD, and together with an efficient recruitment program, GPD will achieve a more robust police force.

