



# CITIZEN CENTRIC REPORT

## GUAM POLICE DEPARTMENT

*DIPATTAMENTON POLISIAN GUAHAN*

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### MISSION STATEMENT

The Guam Police Department continues to serve the community and is charged with the enforcement of all criminal laws. Each police officer is authorized to protect life and property, enforce the law, prevent crime, preserve the peace, arrest violators of the law, serve the public, appropriately conduct searches and seizures, and perform the duties of a peace officer.

The Department is authorized to cooperate with any Federal, state, national or international law enforcement agency, including any law enforcement entity of any possession of the United States, where a reciprocal agreement exists in detecting crime, apprehending criminal offenders and preserving law and order.

The Guam Police Department shall have jurisdiction within the Territory of Guam over all lands, whether titled to the government or not, including submerged lands, all waterways whether navigable or not, and over all air space above such land and waterways with respect to which the Territory has jurisdiction.

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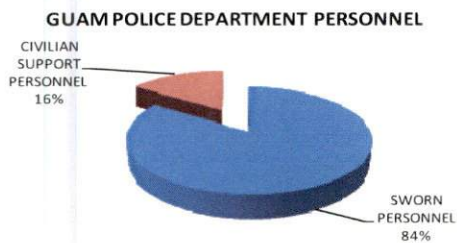
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### ABOUT THE GUAM POLICE DEPARTMENT

#### Full-Time Personnel in GPD

As of December 2015	2013	2014	2015
Sworn Personnel	305	300	325
Civilian Support Staff	63	63	60
<b>TOTAL</b>	<b>368</b>	<b>363</b>	<b>385</b>

Guam's first local policing effort was established on August 14, 1905 under the control of the United States Navy. The first policemen were natives of Guam who were members of the Insular Patrol Force, a component of the Guam Insular Guard. The U.S. Navy later augmented the police force with members of the U.S. Marines stationed on Guam.



In 1952, the Department of Public Safety was established as a vestige from the U.S. Government-controlled Guam Insular Guard. The 1950 Organic Act of Guam paved the way for Guam's self-government, hence, the creation of the Government of Guam. The Department of Public Safety, one of the entities established under the Government of Guam, was entrusted the authority to enforce the laws of the island and federal statutes applicable to Guam. Additionally, the Department was responsible for the administration and operation of the former Guam Penitentiary and Fire Division.

The enactment of Public Law 17-78 on March 13, 1985, led to the dissolution of the Department of Public Safety into two independent departments—the Guam Police Department and the Guam Fire Department.

The Guam Police Department, today, maintains a personnel strength of 385 employees. The Department will continue to grow, adapt, and evolve as we provide the highest level of service and protection to our residents and the visitors who enjoy our island. We strive to uphold our oath to the community, *"TO SERVE AND PROTECT"*.



...To Protect Life & Property, Prevent Crime, Enforce Laws, and Maintain order...



# PERFORMANCE MEASUREMENT

## Trends: Crimes and Crash Incidents Reported to Police

Offense Classifications	2011	2012	2013	2014	2015
Homicide	6	3	8	7	6
Forcible Rape	151	107	106	118	160
Robbery	67	96	145	128	124
Aggravated Assault	327	258	401	294	400
Burglary	1945	2304	1620	1574	1211
Larceny-theft	1631	1651	2521	2024	2251
Motor Vehicle Theft	218	454	378	258	222
Arson	16	8	13	17	12
<b>Part I Offenses Total</b>	<b>4361</b>	<b>4881</b>	<b>5192</b>	<b>4373</b>	<b>4380</b>
<b>Part II Offenses Total</b>	<b>4551</b>	<b>5172</b>	<b>4956</b>	<b>4804</b>	<b>5063</b>
<b>Crimes Volume Total</b>	<b>8912</b>	<b>10053</b>	<b>10148</b>	<b>9177</b>	<b>9443</b>

Driving Under the Influence (DUI)	2011	2012	2013	2014	2015
DUI Arrested Persons	428	440	346	361	393
DUI Crash Incidents	87	82	63	67	57
DUI with Personal Injuries	43	70	30	39	26
DUI Related Fatalities	2	4	0	2	1

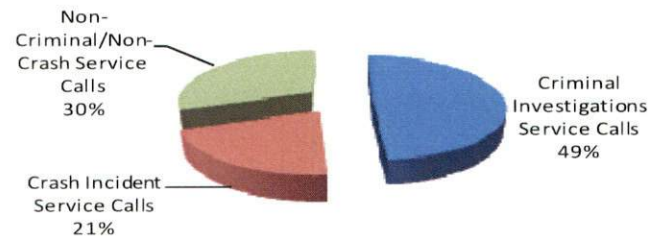
## 2015 Total Calls for Service

Service Call Category	2015
Criminal Investigations Service Calls	17043
Crash Incident Service Calls	7207
Non-Criminal/Non-Crash Service Calls	10605
<b>Total Calls for Service</b>	<b>34855</b>

## Trend: Crash Incidents Reported to Police

Crash Incident Category	2011	2012	2013	2014	2015
Crash Incidents: Non-injury/Non-Fatal	5753	5622	5572	5585	6242
Injury Crash Incidents	917	956	967	850	941
Fatal Crash Incidents	17	13	19	21	12
Crash Fatalities	18	13	19	26	12
<b>Total Crash Incidents</b>	<b>6705</b>	<b>6604</b>	<b>6577</b>	<b>6482</b>	<b>7207</b>

## 2015 CALLS FOR SERVICE



## OPERATIONS

The Guam Police Department's main effort is seen in the performance exhibited by sworn personnel assigned to the Neighborhood Patrol Divisions, which consists of the Dededo and Tumon-Tamuning Precincts of District I and the Hagatna and Agat Precincts of District II. Sworn personnel assigned to these units provide preliminary investigation work for all calls for service, and overall protective services as they are the most visible force in GPD. Over a five year trend from 2011 to 2015, there was an average of 727 reported violent crimes in the categories of; Homicide, Rape, Robbery, and Aggravated Assault. The frequency of violent crime reported in 2015 is seen with the most involving; 400 Aggravated Assault cases followed by 160 Forcible Rape cases, 120 Robbery cases, and 6 Homicide cases.

## COMMUNITY POLICING

GPD experienced new leadership midway through the 2015 calendar year which also brought the concept of Community Policing to the forefront of implementation.

Throughout the remainder of 2015, the Guam Police Department has canvassed the community and held Town Hall Meetings in eight villages and five neighborhoods on our island thus far. We are working with the residents of our island to establish a program that allows the community to collaborate with GPD to assist us in making our villages safer. Together, through coordination by the Offices of the Governor and Lt. Governor of Guam, the village Mayors and willing participants in the community, crime prevention efforts have significantly increased. These efforts have contributed to the increase in community awareness and intelligence used in criminal investigations.

## PROTECTIVE SERVICES

The Guam Police Department responded to a total of 34,855 calls for service during the 2015 calendar year. The most calls; 17,403 or 49% were for criminal investigations, followed by; 10,605 or 30% were for non-criminal/non-crash incidents and the remaining calls; 7,207 or 21% were for crash incidents. There were 7,207 total crash incidents during the 2015 calendar year. Most

crash incidents; 6,242 are non-injury/non-fatal, followed by 941 injured person crash incidents and 12 crash incidents involving a fatality. Altogether 12 persons died in crash incidents, 1 of whom was DUI related. GPD arrested 393 persons for DUI during the 2015 calendar year. 57 crash incidents involved a DUI, and 26 DUI related crash incidents involved an injured person.





# FINANCIAL REPORT

## GOG WIDE GENERAL REVENUES

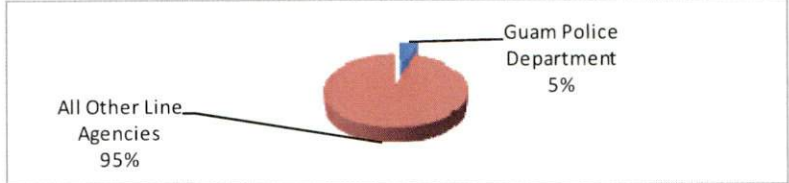
Income Taxes	\$ 324,402,392.00
Gross Receipts Taxes	\$ 226,592,159.00
Other Taxes	\$ 171,590,936.00
Other General Revenues	\$ 9,587,979.00
<b>TOTAL</b>	<b>\$ 732,173,466.00</b>



## GPD IMPACT

## FY 2015

Guam Police Department	\$ 35,480,233.00
All Other Line Agencies	\$ 696,693,233.00
<b>Total GOG Wide Revenue</b>	<b>\$ 732,173,466.00</b>

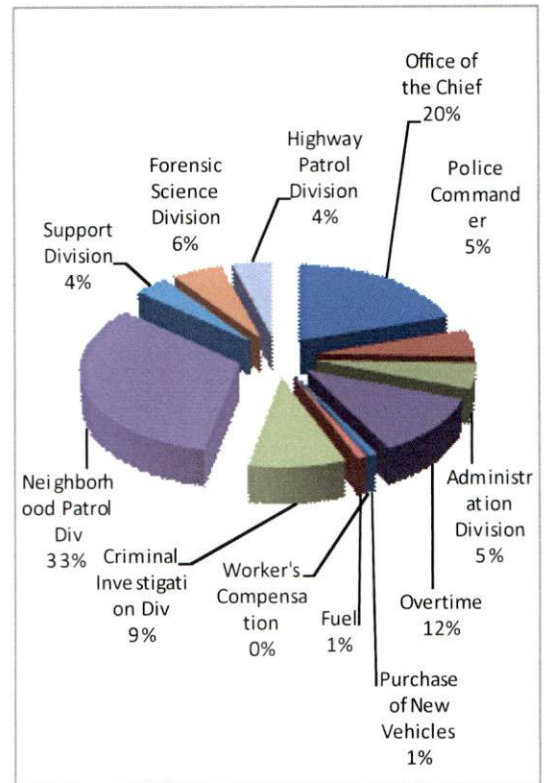


## GPD DIVISIONS

## 2015

## 2014

Office of the Chief	\$ 7,187,572.00	\$ 3,191,614.00
Police Commander	\$ 1,899,235.00	\$ 3,539,622.00
Administration Division	\$ 1,765,402.00	\$ 1,811,060.00
Overtime	\$ 4,134,620.00	\$ 1,322,501.00
Purchase of New Vehicles	\$ 247,300.00	\$ 99,694.00
Worker's Compensation	\$ 11,713.00	\$ 10,824.00
Radios for Police Vehicles	\$ 43,075.00	
Fuel	\$ 297,671.00	\$ 463,451.00
Criminal Investigation Div.	\$ 3,271,302.00	\$ 3,314,620.00
Neighborhood Patrol Div.	\$ 11,780,066.00	\$ 11,863,050.00
Support Division	\$ 1,344,027.00	\$ 1,545,611.00
Forensic Science Division	\$ 1,954,103.00	\$ 1,838,851.00
Highway Patrol Division	\$ 1,544,147.00	\$ 1,698,265.00
<b>TOTAL APPROPRIATIONS</b>	<b>\$ 35,480,233.00</b>	<b>\$ 30,699,163.00</b>



## PL 32-181; 2015 BUDGET ACT

The Guam Police Department was appropriated \$35,038,780.00 by Public Law 32-181, the 2015 Budget Act. General Fund Appropriations: \$33,765,128.00, the Police Services Fund and Tourist Attraction Fund: \$972,652.00, and Federal Matching Grant: \$665,000.00. GPD immediately provided the Unified Judiciary with \$60,559.00 in compliance with budget act cost sharing initiatives for their Criminal Justice Information System integration project.

appropriations, GPD also received supplemental funding, by PL 32-207 of \$2,071,181.00 for the payment of overtime obligations for FY2014. The same public law (32-207) supplements GPD with \$1.5 million for FY2015 overtime. Later in FY2015; PL 33-47 provided \$1.2 million in Tourist Attraction Funds for overtime. Altogether GPD expended \$2.3 million for FY2015 overtime costs with the remaining appropriations funding prior year obligations or went unexpended by GPD, due to restrictions set forth in the law.

## PS RECRUITMENT ALLOCATION

Chapter XIV of the 2015 Budget Act required GPD to allocate from our General Fund appropriations; \$1,913,203.00 to the Public Safety Recruitment Allocation for the recruitment of full time personnel. GPD initiated and recruited 17 full time personnel until February 2015, when PL 33-01 required that any unused funding be transferred to meet requirements of US District Court Civil Case No.:91-00020. GPD expended \$1.3 million of this allocation, releasing over \$600,000.00 in compliance with PL33-01.

## OFFICIAL VEHICLE INSPECTION SAFETY

Public Law 32-205 created the Official Vehicle Inspection Safety (OVIS) fee requiring the allocation of no less than 10% or \$3.00, for every vehicle safety inspection on Guam, to be deposit in the Police Patrol Vehicle and Equipment Revolving Fund. The revolving fund requires that 30% of the annual revenue collected shall be used for the purpose of purchasing new police patrol vehicles within the fiscal year during which the revenue was received. The remaining 70% of the fund shall be used for the repair and maintenance of police patrol vehicles within the fiscal year funding was generated. During FY2015 OVIS revenues totaled; \$296,035.00

## OVERTIME

Included with 2015 Budget Act General Fund





# FUTURE CHALLENGES AND OUTLOOK

## OVERALL FISCAL YEAR BUDGET SUBMISSION

The Guam Police Department overall expends 93% of the fiscal year budget on personnel costs which include salaries, benefits, and overtime. As seen throughout FY2015, overtime expenditures were provided for with supplemental funding to pay for the prior year (FY2014) and succeeding year (FY2015) with Supplemental Appropriations Revenue and Tourist Attraction Fund monies. Without the supplemental funding the remaining 7% for FY2015 department operations would have been impacted or obligations will go unfunded and carried into the following fiscal year (FY2016). GPD continues to meet the challenge of submitting a sound budget proposal to implement mission essential programs throughout the year. However, Fiscal Year budget appropriations continue to fall short of the department's submission. GPD's submission of the FY2016 and FY2017 budget proposals are detailed projections of programs that if left unfunded, impact our ability to meet goals and objectives and the overall protective services we provide.

## MANPOWER CHALLENGES

In the five (5) fiscal years, from FY2011 to FY2015, the Guam Police Department recruited a total of sixty (60) sworn officers. In contrast to the rate of recruitment, a total of fifty four (54) sworn officers have separated during these same fiscal years through retirement, resignation, termination, and untimely death. According to US Census reports, Guam's population in 1990 was 133,152 persons which grew by 16.3% to 154,805 persons in 2000. The latest census report in 2010 is 159,358 with a smaller growth of 2.9% from the 2000 report. Guam's population has grown by 26,206 persons over the last twenty years. In great contrast to Guam's population growth is the decline in GPD's sworn personnel over the previous twenty years, from the highest number during FY1998 with 373, to the lowest in FY2002 with 255. This significant rate of attrition is directly attributed to the Government of Guam wide early separation/retirement program in FY2000. GPD has yet to recover from this plummet of sworn personnel and over the last ten (10) fiscal years the average strength in sworn personnel is consistent at 309, ranging from 298 officers during FY2011, to 326 officers in FY2015. More importantly, is that GPD is unable to recruit at a rate that is apportionate to the growth rate of Guam's population, as a result of funding challenges. Separation by sworn personnel throughout the ranks in GPD have been left unfilled in the last five fiscal years, with the exception of the Police Colonel position which was filled in FY2012 and then vacated in FY2016. The great majority of these vacated positions are currently being filled by sworn officers in lesser ranks, and without a promotion program in direct support of an elevated recruitment program, sworn officers are not receiving just compensation for the duty they perform and the increased responsibility they are expected to fulfill. The lack of an efficient

promotion program in GPD has led to a substantial number of positions being under filled or being performed as a collateral duty and added responsibility across the sworn officer ranks in GPD. Public Law 33-163 allows for the department to recruit and train a total of forty (40) Police Officer Trainees every fiscal year beginning in FY2017.

## FUTURE OUTLOOK

GPD's overall objective with this elevated recruitment program is to support the services needed by a much larger population, and one which we know will grow significantly with the projected military buildup. GPD expects that the recruitment of two hundred (200) officers in the next five fiscal years (FY2017-FY2021) will expand the department from three hundred and twenty six (326) to approximately four hundred and seventy (470) to five hundred (500) sworn officers, considering that GPD loses an average of ten (10) officers every year to separations. Additionally PL33-163 allows for promotions throughout the ranking structure in GPD, preventing the consistent under filling of management positions requiring the department to fund detailed pay not projected for funding during the fiscal year. The increase in sworn personnel will also reduce the overtime work performed when duty is distributed among those who complete certification training. The Civilian Volunteer Reserve Officer program recently accomplished the administration of all necessary POST Category 1 curriculum requirements for Reserve officers who are actively performing duty. The inclusion of Reservists as Category 1 Peace Officers is essential to ensure the standard of police services is precisely the same of all sworn personnel in the Guam Police Department. GPD Policy is currently being constructed in consideration of the Category 1 standard and the increased training and eligibility required by law. Currently there are over 100 Reserve officers reporting to Neighborhood Patrol Division units of GPD, and together with an efficient recruitment program, GPD will achieve a more robust police force.

