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# DIPATTAMENTON ASUNTON MANHOBEN

Department of Youth Affairs

Government of Guam

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MELANIE W. BRENNAN  
Direktot

KRISINDA C. AGUON  
Sigundo Direktot

July 30, 2021

**Mr. Benjamin J.F. Cruz**  
Public Auditor  
Suite 401 DNA Building  
238 Archbishop Flores Street  
Hagatna, Guam 96910

Re: Fiscal Year 2020 Citizen Centric Report

**Buenas yan Hafa Adai!**

Transmitted herewith is the Department of Youth Affairs Citizen Centric Report for fiscal year 2020 in compliance with Title 1 Guam Code Annotated Chapter 19 §1922 (a).

A copy of our FY2020 Citizen Centric Report will be submitted to the Office of the Public Auditor and to the Speaker of the 36<sup>th</sup> Liheslaturan Guahan. Furthermore, a digital copy may also be found on our website at <http://dya.guam.gov/citizen-centric-report/>.

Should you need further information, please do not hesitate to contact via email at [melanie.brennan@dya.guam.gov](mailto:melanie.brennan@dya.guam.gov) or at 735-5010.

Seseramente,

**Melanie W. Brennan**  
Director

cc: Senator Amanda Shelton

# FOR A BETTER TOMORROW *para i fama 'guon-ta*



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## LEADERSHIP

**MELANIE W. BRENNAN**  
DIRECTOR

**KRISINDA C. AGUON**  
DEPUTY DIRECTOR

**CORRINE BUENDICHO**  
YOUTH DEVELOPMENT ADMINISTRATOR

**DAVID T. AFAISEN**  
SUPERINTENDENT

**JEANNETTE TOVES**  
ADMINISTRATIVE SERVICES OFFICER

**ROBIENNETTE BALAJADIA**  
SOCIAL SERVICES SUPERVISOR

**DANIELLE CAMACHO**  
COMPLIANCE OFFICER/PIO

**SHAWN NELSON**  
RESPONSE ACTIVITY COORDINATOR/  
TRAINING OFFICER

## Our Leadership

2020 was a year unlike no other; the challenges of the pandemic forced us to reimagine our mission through a different lens and implement effective strategies to mitigate transmission of COVID-19 early on. DYA personnel, guided by the latest information from the Center for Disease Control and local public health infectious disease authorities, instituted health and safety protocols, procured personal protective equipment and other resources in anticipation of the virus entering our congregate youth correctional facility. Our community resource centers adjusted to the use of technology, social media, and virtual zoom rooms and remote learning opportunities to ensure the continuity of services for both youth in the community and those under our care and custody.



With employee and resident health and safety as our primary concern, we navigated 2020 carefully and purposefully acknowledging that as essential workers we would also be called upon to assist other law enforcement agencies in carrying out the new mandates and regulations brought about by the pandemic. We stand ready to continue our role as front-liners.

The mission of the Department of Youth Affairs (DYA) is to improve the quality of life on Guam for all people by the development and implementation of programs and services that promote positive youth development, decrease juvenile delinquency and status offenses, hold youth accountable for their actions and provide them with appropriate treatment and opportunities to succeed in the community.

## Our Mission

## Our History

The Youth Affairs Act (PL 14-110) was introduced on February 28, 1978 by Senator Edward R. Duenas. Upon its passage this legislation has been carried out to improve the quality of life on Guam through implementation of programs and services that promote youth development, decrease juvenile delinquency and status offenses, strengthen the family unit and ensure that offenders are held accountable for their actions and are provided with appropriate treatment.

## Our Team

	2018	2019	2020
UNCLASSIFIED	3	3	3
CLASSIFIED	76	70	73
LIMITED TERM	2	3	1

## Goals & Objectives

- Reduce the recidivism rate of youth remanded to the Youth Correctional Facility (YCF) by 5% a year;
- Increase the quantity and quality of youth programs and services for youth within the Youth Correctional Facility and Cottage Homes
- Increase programs that divert youth from criminal/ status offenses.
- Ensure staff are qualified and well trained in dealing with youth, the adolescent brain development and trauma.
- Maintain proper facilities and equipment
- Develop and implement effective and efficient programs and services
- Establish relationships and resources that will effectively carry out our mission

## AGENCY INFORMATION

#169 SAN ISIDRO STREET,  
MANGILAO, GUAM 96913

DIRECTOR'S OFFICE: 735-5010  
DIVISION OF YOUTH DEVELOPMENT:  
735-5035

DIVISION OF SOCIAL SERVICES:  
735-5022

ADMINISTRATIVE SERVICES UNIT:  
735-5009

CULINARY UNIT: 735-5047  
MAINTENANCE UNIT: 735-5040

LAGU RESOURCE CENTER: 635-4392  
KATTAN RESOURCE CENTER:  
477-9557/8

HAYA RESOURCE CENTER: 565-5031  
P.O. BOX 23672 BARRIGADA, GUAM  
96923

WEBSITE: [DYA.GUAM.GOV](http://DYA.GUAM.GOV)

## Our Divisions

VOCATIONAL REHABILITATION AND SUPPORT SERVICES: Administrative Services Unit, Maintenance and Culinary Unit

DIVISION OF SPECIAL SERVICES: Youth Correctional Facility and Cottage Homes

YOUTH DEVELOPMENT: Counseling Case Management and Community Social development Unit



# Division of Youth Development

DYA continues to support the Judiciary of Guam's Juvenile Justice Comprehensive Community Supervision Strategic Plan by implementing evidence-based practices and collaborating on service planning to prevent duplication efforts in order to better serve the youth and their families. Reform efforts include but are not limited to the use of assessment tools during intake processing such as the MAYSI-2, which is a brief behavioral health screening tool designed to identify important and pressing behavioral health needs primarily for youth 12-17 years old; the PREA Vulnerability Assessment which is an instrument used to determine risk of victimization and/or sexually aggressive behavior and was just recently implemented in June 2020; and an individual assessment on all new admissions conducted by our licensed counselor within the first 48 hours of the youth's placement at DYA.



All these preliminary services are designed to strengthen re-entry of youth back into their community by immediately identifying risk-level, determining risks of reoffending and level of supervision services, which better assists the treatment team to formulate clinical rehabilitative treatment plans, case management, and further programs and services inclusive of supportive assistance from DYA's partner agencies and organizations within the community (i.e. Superior Court of Guam (JPO, and CSFCD), Sanctuary, GBHWC, GDOE, etc.).



Early reunification or reintegration into the community was initiated through the Extended Authorize Leave (EAL) or the Jumpstart Programs, both consist of intensive monitoring through frequent visitations and random spot checks by DYA staff to ensure compliance of court conditions, continued follow-up care, therapeutic counseling and supportive services, as well as mentoring of the juvenile client as they transition and work toward a more positive and productive life within their home, school and community settings. In an effort to support court-involved youth released from DYA, the Aftercare Program also remains a positive and highly viable option to incarceration. The difference between the Aftercare and the EAL or Jumpstart Programs, is that the juvenile is considered officially released from DYA.

While safety protocols were immediately implemented which allowed for limited physical access to these centers, programs and services specific to at-risk children and youth, as well as court-involved youth, continued uninterrupted throughout the pandemic. Virtual platforms became the normal way of doing business with many staff attending free educational and professional online webinars and conferences to increase their knowledge and hone their skills. In August 2020, all eleven (11) DYA Social Workers were officially licensed as required and set forth by law in 10 GCA § 122318. Resource centers continued to provide proactive preventive activities, programs and services utilizing social media to reach out to and send important messages to the general public about issues relative to COVID-19, suicide prevention, child abuse prevention, DIY projects, health, nutrition and fitness activities, etc. Staff also assisted in providing numerous weekly mentoring activities to incarcerated youth to keep their minds and bodies healthy.



## Community Resource Centers

- **LAGU YOUTH RESOURCE CENTER**  
Catalina Lane, Dededo, Guam  
(671) 635-4392
- **KATTAN YOUTH RESOURCE CENTER**  
#228 Teresita Lane, Mangilao, Guam  
(671) 477-9557/8
- **HAYA YOUTH RESOURCE CENTER**  
Agat, Guam  
(671) 565-5031

In line with the JJDP core protection regarding the Deinstitutionalization of Status Offenders (DSO), and reform efforts against simply locking up juvenile offenders, and due to the effects of the global pandemic, 2020 experienced a decrease in both the number of Extended Authorize Leave/ Jumpstart Referrals, as well as AfterCare Referrals. Over the years, DYA's emphasis on community reintegration of juvenile clientele through its implementation of positive youth development programs such as EAL, Jumpstart, and Aftercare have truly been impactful in lowering the overall admissions into our correctional facilities. With the eventual implementation of a youth re-entry program, DYA anticipates even greater success at lowering the overall admission and recidivism rates (Table 2).

Table 2. DYA Extended Authorize Leave/ Jumpstart/ Aftercare for FY2018 – FY2020

Program	FY2018	FY2019	FY2020
EAL/ Jumpstart	16	10	9
Aftercare	115	87	70



# Division of Special Services

Youth Corrections Facility (YCF) and Cottage Homes Facility (CHF) within the division of special services are in operation 24 hours, 7 days a week and provide temporary housing to status offenders and non-status offenders. Both facilities are able to hold in custody a combined total of 101 clients. Clients who are processed within our facility are admitted via coordination with GPD, JPO, DOE, CPS and may result in youth being remanded, detained, released or adjudicated by the court.



The COVID-19 Pandemic led to a slight decrease in admissions and an increase in application and implementation of safety protocols. Implemented safety protocols were in compliance and adherence with the Department of Public Health and Social Services-DPHSS, CDC, Department of Homeland and Civil Defense advisories. These services significantly increase the overall safety and care of our employees as well as the youth in our care and custody.



DSS is staffed with a superintendent, 4 youth service supervisors, Youth Service Workers and Youth Service Worker Assistants, a licensed registered nurse (part time) and a license Individual Marriage and Family Therapist (IMFT) and administrative staff. Employees have been trained or are being trained and are actively involved in the implementation of policies and procedures relative to the Prison Rape Elimination Act (PREA), use of the Massachusetts Youth Screening Instrument (MAYSI), the Office of Juvenile Justice and Delinquency Prevention (OJJDP), National Crime Information Center (NCIC), Virtual Computerized Criminal History (VCCH) and the Peace Officers Standards and Training (POST).



Clients within the YCF and Cottage Homes partake in the Liheng Fama'guon program which effectively provides continued learning, credit achievement and recovery, as well as additional education supports and programs. The LF program is comprised of 5 educators and 1 program coordinator from the GDOE JP Torres Success Academy led by Principal Asherdee Rosete. In addition, DSS is also in collaboration with various agencies, community programs and non-profit organizations such as Manelu, Department of Labor (SCSEP), Various religious Organizations, Volunteers and Student Interns from GCC and UCLA amongst others that assist in mentoring of our confined youth.



## Admissions

The total number of client admissions in 2020 decreased tremendously in comparison to previous years which was a direct result of the COVID-19 Pandemic, while the overall recidivism rate remained about the same. (Table 1).

**Table 1. DYA Admissions for FY2018 – FY2020**

Year	FY2018			FY2019			FY2020		
	Total	Male	Female	Total	Male	Female	Total	Male	Female
Total Admission	318	260	58	360	316	44	212	180	32
1 <sup>st</sup> contact	118	91	27	125	95	30	74	58	16
2 <sup>nd</sup> or more contacts	200	169	31	235	221	14	138	122	16
Recidivism	62.89%			65.28%			65.09%		





# Finances



For Appropriation/Expenditure Report pursuant to 5 GCA §10306

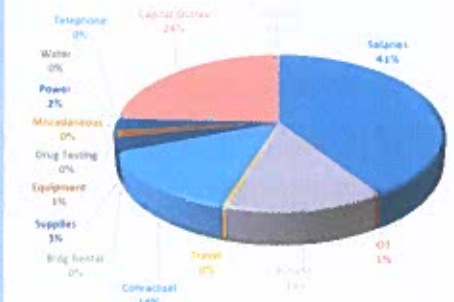
Government of Guam

FY 2020 4th Quarter Appropriation/Expenditure Report ending 09/30/2020

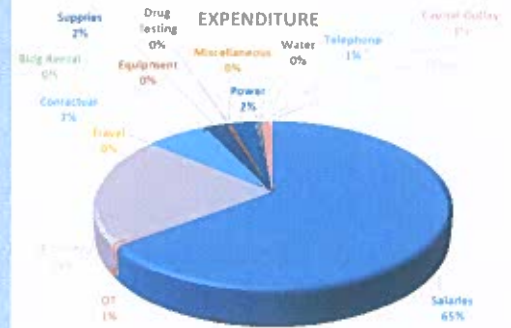
DEPARTMENT OF YOUTH AFFAIRS

Fund 5100A2020	5100A2020 GF	Appropriations	Expenditures
GENERAL FUND	REGULAR SALARY	3,230,430.00	3,133,145.07
	OVERTIME SALARY	33,881.00	33,881.00
	FRINGE	1,139,925.00	1,058,299.57
	CONTRACT	657,663.00	394,539.37
	SUPPLIES	149,000.00	76,686.38
	EQUIPMENT	8,190.00	0.00
	DRUG TESTING	240.00	240.00
	MISC	6,750.00	6,725.00
	POWER UTILITY	187,700.00	144,125.64
	WATER UTILITY	22,050.00	17,892.92
	TELEPHONE UTILITY	31,000.00	30,149.75
	CAPITAL OUTLAY	56,555.00	0.00
<b>GENERAL FUND TOTALS:</b>		<b>5,523,384.00</b>	<b>4,895,684.70</b>

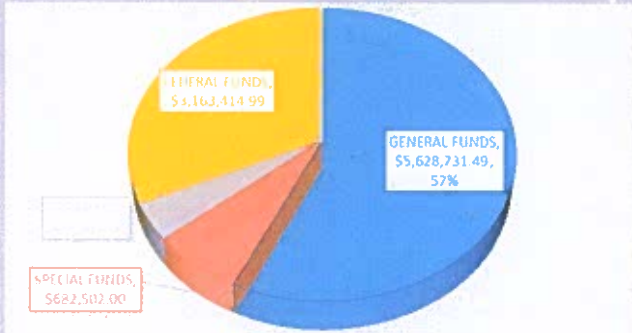
APPROPRIATION



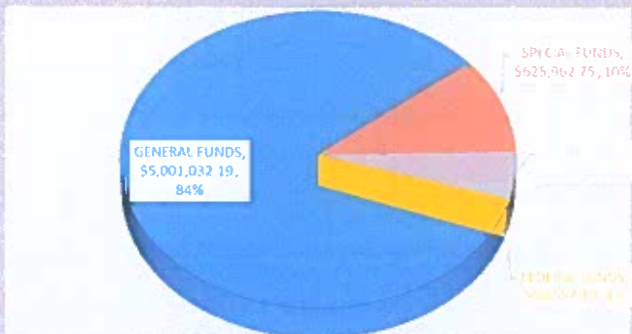
EXPENDITURE



APPROPRIATIONS



EXPENDITURES



## Appropriation/Expenditure by Fund Source

FY2020 APPROPRIATION/EXPENDITURE BY FUND SOURCE

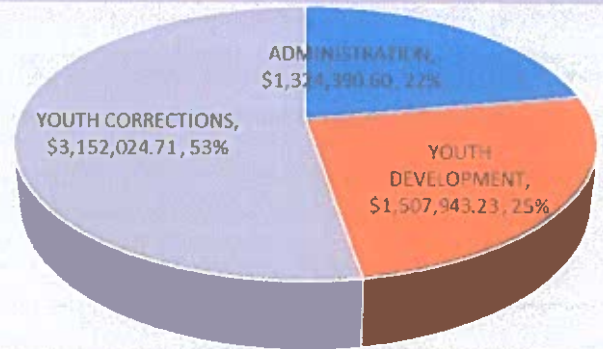
	APPROPRIATIONS	EXPENDITURES
GENERAL FUNDS	\$ 5,628,731.49	\$ 5,001,032.19
SPECIAL FUNDS	\$ 682,502.00	\$ 625,962.75
CARES ACT	\$ 403,020.00	\$ 306,806.50
FEDERAL FUNDS	\$ 3,163,414.99	\$ 50,557.10
	<b>\$ 9,877,668.48</b>	<b>\$ 5,984,358.54</b>

# Finances



## Expenditure by Division

### EXPENDITURES



### FY2020 EXPENDITURES BY DIVISION

EXPENDITURES	
ADMINISTRATION	\$ 1,324,390.60
YOUTH DEVELOPMENT	\$ 1,507,943.23
YOUTH CORRECTIONS	\$ 3,152,024.71
	\$ 5,984,358.54

## Cost Per Client

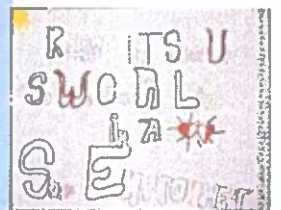
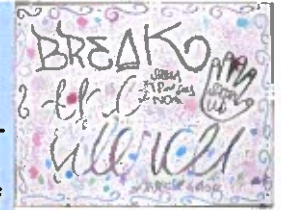
### FY2020 COST PER CLIENT SERVED

TYPE	Youth Correction Facility AMOUNT	Youth Development AMOUNT	TOTAL FY2020
<b>TOTAL EXPENDITURES (Local and Federal)</b>	<b>\$ 3,862,378.22</b>	<b>\$ 2,121,980.32</b>	<b>\$ 5,984,358.54</b>
Total Federal Expenditures (\$)	\$ 196,928.90	\$ 160,434.70	\$ 357,363.60
Total Local Expenditures (\$)	\$ 3,665,449.32	\$ 1,961,545.62	\$ 5,626,994.94
<b>TOTAL NUMBER OF PERSONS CONFINED/SERVED</b>	<b>212</b>	<b>70</b>	<b>282</b>
Total FAS Persons Confined/Served	132	49	181
Total non-FAS Persons Confined/Served	80	21	101
<b>TOTAL COST PER PERSON CONFINED/SERVED</b>	<b>\$ 404.99</b>	<b>\$ 129.01</b>	
Cost per person confined/served (Federal) (\$)	\$ 20.65	\$ 9.75	
Cost per person confined/served (Local) (\$)	\$ 384.34	\$ 119.26	
<b>TOTAL FAS COSTS (Local and Federal)</b>	<b>\$ 2,519,435.35</b>	<b>\$ 1,456,756.84</b>	<b>\$ 3,976,192.19</b>
Total FAS (Federal Costs) (\$)	\$ 128,457.03	\$ 110,139.73	\$ 238,596.76
Total FAS (Local Costs) (\$)	\$ 2,390,978.32	\$ 1,346,617.11	\$ 3,737,595.43



# Challenges

- **DYA's primary focus continues to be on addressing the Racial and Ethnic Disparity (RED) relative to Chuukese youth as required under the Juvenile Justice Delinquency Prevention Act. In collaboration with other partner agencies within the Juvenile Justice System on Guam, we continue to gather more information to better assess the reason for this disproportionate minority contact of the Chuukese youth, as well as to come up with ways to engage the entire Chuukese Community inclusive of their political and religious leaders, their elders and all citizen stakeholders.**
- **Another primary challenge is the increase in the number of juveniles whose families are considered "homeless." Although juveniles may successfully complete or fulfill their remand sentence, families are unable to provide a suitable home. As this seems to be a growing issue among the juveniles remanded into custody by the court, it certainly is cause for concern and the reason DYA is now a member of the Guam Homeless Coalition.**
- **Increase in Guam's population resulting in the need of the evolution of additional programs and resources or expansion of existing services and programs for our youth and families.**



# Outlook



- **Application submission for the OJDP FY2021 Second Chance Act Youth Offender Reentry Program to assist with programs and activities relative to reentry, reduction of recidivism, public safety and financial responsibility**
- **Continued partnerships with agencies, non-profit organizations, nationwide juvenile justice networks to provide the necessary tools to achieve job training/placement, transitional housing, GED/Adult Educational Courses, mentoring, transportation funding and coordination, work force development, treatment and rehabilitation, etc.**
- **Increase professional development and trainings**
- **Addressing issues and finding solutions relative to the Racial Ethnic Disparity (RED) in management meetings, State Advisory Group (SAG) Meetings and RoundTable Discussions with Leaders.**
- **Continuation and completion of Capitol Improvement Projects (CIP)**
- **Grant opportunities for at risk children and youth population specific to lowering the rate of recidivism and re-entry rates as identified in 2020 statistical reports and trends**
- **Succession planning to ensure institutional knowledge is fully transitioned to all staff and up and coming supervisors and leaders**
- **Implementation of policies and solutions to effectively meet PREA compliance**
- **Increase training and implementation of juvenile reform efforts**





Thomas Eladio Battung &lt;tbattung@guamopa.com&gt;

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**Fwd: DYA FY 2020 CITIZEN CENTRIC REPORT**

1 message

**Benjamin Cruz** <bjcruz@guamopa.com>

Sat, Jul 31, 2021 at 10:29 AM

To: Vincent Duenas <vduenas@guamopa.com>, kconcepcion@guamopa.com, Christian Rivera <crivera@guamopa.com>, Frederick Jones <fjones@guamopa.com>, Jerrick Hernandez <jhernandez@guamopa.com>, Johanna Pangelinan <jpangelinan@guamopa.com>, Mariella Cruz <mcruz@guamopa.com>, Marisol Andrade <mandrade@guamopa.com>, Ren Jalandoni <rjalandoni@guamopa.com>, Selina Onedera-Salas <sonederasalas@guamopa.com>, Thomas Battung <tbattung@guamopa.com>, Thyrsa Bagana <tbagana@guamopa.com>, Clariza Roque <croque@guamopa.com>

Sent from my iPhone

Begin forwarded message:

**From:** Krisinda Aguon <krisinda.aguon@dya.guam.gov>  
**Date:** July 30, 2021 at 5:17:55 PM GMT+10  
**To:** [speaker@guamlegislature.org](mailto:speaker@guamlegislature.org), [bjcruz@guamopa.com](mailto:bjcruz@guamopa.com)  
**Cc:** Melanie Brennan <[melanie.brennan@dya.guam.gov](mailto:melanie.brennan@dya.guam.gov)>, Alice Taijeron <[alice.taijeron@guam.gov](mailto:alice.taijeron@guam.gov)>  
**Subject:** DYA FY 2020 CITIZEN CENTRIC REPORT

Hafa Adai!

Please see the attached Department of Youth Affairs Citizen Centric Report for Fiscal Year 2020.

Should you need additional information, please do not hesitate to contact us via email or at 735-5010.

**KRISINDA C. AGUON**

Deputy Director

Department of Youth Affairs

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**Si Yu'os Ma'ase.**



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