

Fiscal Year 2011

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CITIZEN CENTRIC REPORT



Guam has
ZERO TOLERANCE
for Underage Drinking
Department of Youth Affairs is Enforcing Underage Drinking Laws

STOP
Underage Drinking



TWENTY-ONE MEANS 21

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About Us

Mission Statement

The mission of the Department of Youth Affairs (DYA) is to improve the quality of life on Guam for all people by the development and implementation of programs and services that promote youth development, decrease juvenile delinquency and status offenses, strengthen the family unit, protect the public from juvenile delinquents, ensure that offenders are held accountable for their actions and are provided with appropriate treatment, and provide restitution to the victims.

As per Public Law 14-110, the purpose for DYA is to plan, coordinate and/or implement programs, services and activities geared toward youth development, rehabilitation and involvement in the community.

Goals

Reduce the recidivism rate of youth remanded to the Youth Correctional Facility (YCF) by 10% a year;

Increase the quantity and quality of youth programs and services for youth within the YCF and Cottage Homes; and

Increase programs that promote community oriented programs for youth to divert away from criminal / status offenses via the three Resource Centers.



Objectives

Ensure staff are qualified and well trained;

Maintain proper facilities and equipment; and

Develop and implement effective and efficient programs/ services.

DYA's three divisions are:

1) Vocational Rehabilitation and Support Services - *Administrative Services Unit* oversees all budgetary and administrative duties, including personnel, procurement and accounting; *Maintenance Section* manages vehicle, building maintenance and custodial service; *Culinary Unit* provides meals for all clients;

2) Special Services - Youth Correctional Facility and Cottage Homes provide 24-hour care and custody of juveniles; and

3) Youth Development - *Counseling Case Management Unit* provides case work, treatment and rehabilitation services to clients remanded/adjudicated to YCF, establish, update and maintain data collection and statistical information; *Community Social Development Unit*, *Resource Centers* provide case work, treatment and rehabilitation services to juvenile offenders remanded/adjudicated to YCF and Cottage Homes' status offenders and non-offenders, including community-based skills-building activities for children and youth at-risk and their families; *Prevention Unit* administers federally funded programs and coordinates and collaborates with other organizations for the implementation of prevention and youth development activities and collection and analysis of data on youth issues.

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Youth Development

- Lagu (Northern) Resource Center
- Central (Kattan) Resource Center
- Haya (Southern) Youth Center

After-School Care Program – Provides after-school activities including case management services that support early childhood, academic, and social development to children who are at risk of becoming involved in crime, are victims of crime, or at-risk of engaging in dangerous behaviors.

Jumpstart – A treatment-oriented program designed to integrate and reunify clients with their families, schools and community through an extended furlough concept and reducing the confinement time period in the Youth Correctional Facility.

Aftercare – A community-oriented outreach program that provides intensive monitoring and an array of services including case management, school shadowing mentoring and other services for clients released from the Youth Correctional Facility and Cottage Homes.

Chansa – A three-hour workshop consisting of Youth Laws, Realities of Institutional Living and Department of Corrections Parolees’ Testimonies to divert at-risk children and youth from entering the juvenile justice system.

SCORE – School presentations on the realities of institutional living in a correctional institution and the process of the juvenile justice system.

Other Services: Computer Labs; Homework Assistance; Outreach Counseling Crisis Intervention

Counseling Case Management Unit
Client Assessments/Drug and Alcohol Screening; Case Management; Crisis Intervention; Individual and Family Counseling; Clientele Database; Support Groups

Prevention Unit

Youth Year – Students organize and coordinate activities from January to May; Theme/Poster Contest; Proclamation Signing/Spirit Wave; Oratorical Contest; Island Leadership Day

YCF and Cottage Homes

- Intake Processing
- Step Plan Program
- Client Vocational Program
- DOE Liheng Famagu'on School
- Client Activities/Visitations
- Faith-based Organizations

In comparing the U.S. juvenile crime rate per 1,000 juveniles, Guam’s 2010 census is approximately 159,358, of which 22,164 are school-aged youth of 10 and over or 14%. Of the 1,000 juvenile crimes committed, 168 or .76% are committed by juveniles on Guam. However, the recidivism rate of the DYA Youth Correctional Facility (YCF) remains high due to violation of court orders and other crimes, to include pro-mandatory confinement of juveniles committing felonies (e.g. DUIs, drug offenses) as established by the Office of the Attorney General of Guam and the Guam Police Department. These offenses, along with the Juvenile Drug Court, Juvenile Probation and the Guam Department of Education, make up the increase of admissions at YCF and Cottage Homes. Table 1, DYA 2007 – 2011 Total Admissions shows an increase of 8% from 2010 to 2011, with a recidivism rate of 63%.

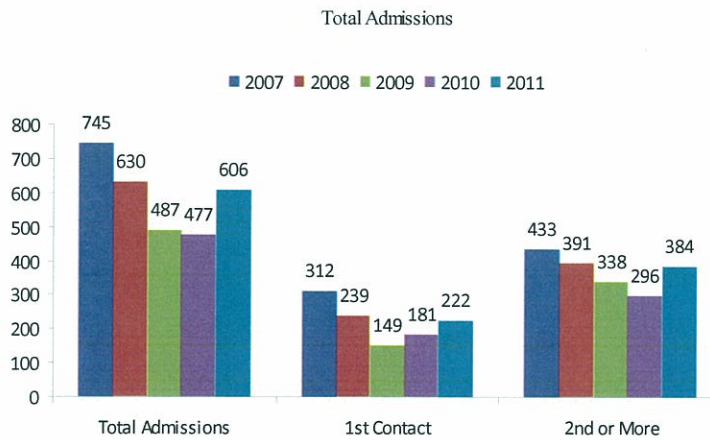
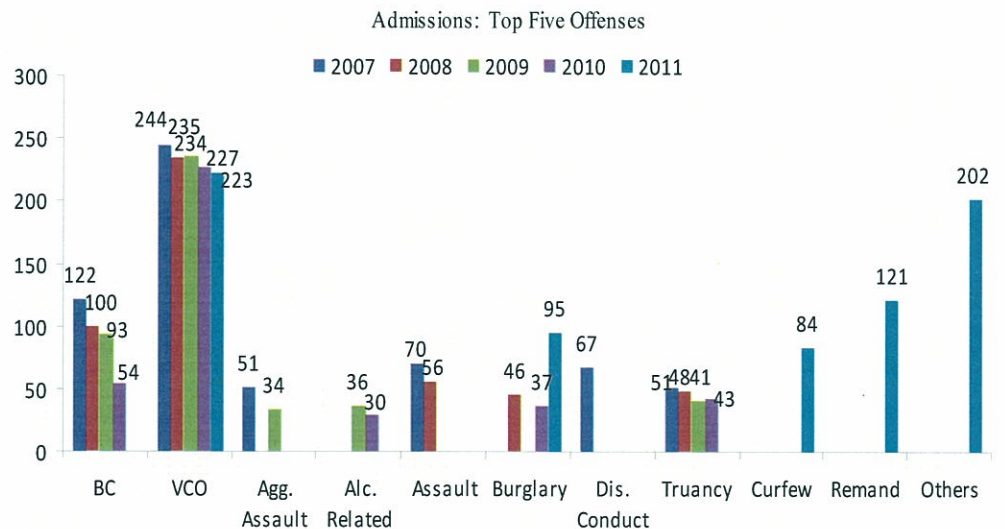
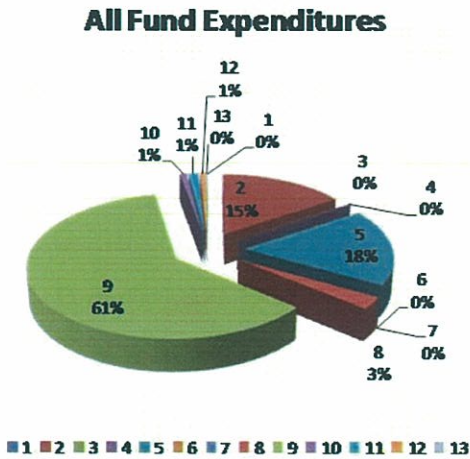
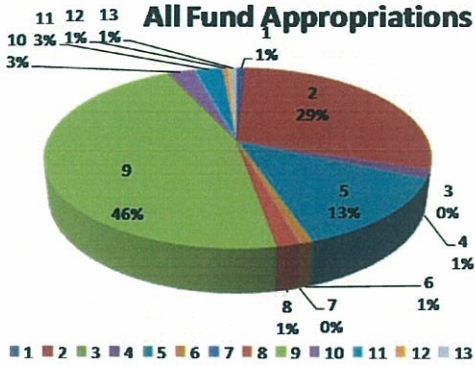


Table 2, DYA Admissions 2007 – 2011 Top Five Offenses shows high numbers of Violations of Court Orders (VCOs), such as truancy and school suspensions, make up approximately 37% of juveniles admitted. The second highest offense “Others” relate to a VCO or not listed in a specific category at this time (e.g. failure to perform community service, failure to report to probation, failure to appear). The mandatory confinement rule is consistent with burglary and alcohol-related offenses, each increasing by 39% and 36% respectively in 2011, compared to 2010.



FINANCIAL DATA

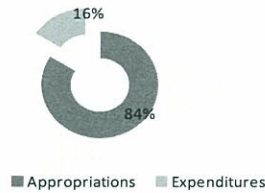


Object Category	Appropriations	Expenditures
1 CAPITAL	49,308.00	0
2 CONTRACT	1,903,328.11	483,666.77
3 DRUG TESTING	0	0
4 EQUIPMENT	98,621.61	5,166.72
5 FRINGE	864,836.12	550,801.18
6 INDIRECT COST - FEDERAL	52,041.08	0
7 MISC.	3,350.00	450
8 OVERTIME SALARY	106,474.00	84,793.54
9 REGULAR SALARY	2,979,866.21	1,911,013.12
10 SUB-RECIPIENT/GRANTS	178,180.86	26,684.51
11 SUPPLIES	190,870.76	37,291.97
12 TELEPHONE	43,500.00	21,193.78
13 TRAVEL	49,900.77	5,471.84

GENERAL FUNDS



FEDERAL FUNDS



SPECIAL FUNDS



DYA FUND	Appropriations	Expenditures
GENERAL FUNDS	3,994,926.00	2,540,280.68
FEDERAL FUNDS	2,110,925.50	405,326.18
SPECIAL FUNDS	318,081.00	168,987.47
CARRY-OVER FUNDS	96,345.02	11,939.10
TOTAL	6,520,277.52	3,126,533.43



FUTURE CHALLENGES

Since 2000, there has been a steady increase in admission of youth from Federated States of Micronesia (FSM) while the percentages culminating in the highest percentages ever seen in the last three years are from Chuuk. one other FSM group has shown increases in admission percentages over and above the 1% cutoff, however the Pohnpeian percentages had its highest peak in 2007 and recently has seen a decrease from 2009 through 2011.

	Admissions: Top Four Ethnic Groups				
	2007	2008	2009	2010	2011
Chamorro	321	278	229	197	210
Chuukese	181	157	157	158	188
Filipino	41	25	18	19	30
Pohnpeian	38	19	12	11	17
Total Adm.	745	630	487	477	606

DYA will continue to work FSM leaders, church leaders, advocacy groups, etc. to enhance educational and vocational experiences of all FSM citizens on Guam and help develop and engender a sense of responsibility, accountability, and spirituality within the DYA youth clientele. Further collaborative efforts of DYA and the Governor and First Lady of Chuuk, as well as other organizations and agencies are slated for support of their outreach efforts and meeting with the youth.

DYA will continue using its FSM employees to provide translation services for current the clientele and continues to hire more FSM native speaking employees. DYA will also convene with community individuals and leaders to form

a Task Force for Guam that can continue to participate in assessment and intervention focus groups and identify professionals working in the current public and private sector who can serve as mentors and role models for the young men and women from FSM.

OUTLOOK

Juvenile Justice Law Enforcement Collaborative Training (JJLECT)

As required and recognized by OJJDP, the Guam Juvenile Justice Advisory Committee three year strategic plan calls for this progressive development and training that will be incorporated as part of the curriculum for all Peace Officers. It was discussed and agreed upon in the last Peace Officer Standards Training (POST) Commission and has been well received by other Law Enforcement Agencies (LEAs) who have and will at one point or another in the future come into contact with juveniles who need preventative measures against delinquent acts or may commit crimes against our community. The 2012 JJLECT was recently launched by DYA and initiated by Director Adonis Mendiola.

The main reason is to bring Guam into 100% compliance with the Department of Justice Programs, Office of Juvenile Justice and Delinquency Prevention Formula Grants Program. This program supports state and local efforts in planning, operating, and evaluating projects that seek to prevent at-risk youth from entering the juvenile justice system or intervene with first-time and non-criminal offenders to provide services that maximize their chances of leading productive, successful lives. The program also provides funds to enhance the effectiveness of the juvenile justice system. Mandates of the Four Core Requirements are outlined in the Juvenile Justice & Delinquency Prevention Act and can be found online at <http://www.ojjdp.gov/about/legislation.html>

This training is to provide other LEAs police and peace officers the skill sets to deal with these disconnected and at-risk youth appropriately and prevent civil litigation from becoming an issue. They will learn preventative and adaptive skill sets to deal with subjects and programs focused on not just youth but adults too. Subjects and programs such as suicide prevention through "Safe Talk", Non-Violent Crisis Intervention, Hold and Take Down training, Boundaries, Anger Management, Stress Management, and Conflict Resolution as provided by trainers from the Department of Mental Health & Substance Abuse's PEACE office, Sanctuary Incorporated and other DYA clinical and case management staff.

Additionally, DYA continues to work with the POST Commission and the Guam Community College (GCC) to get the Four Core Requirements incorporated into their basic required curriculum so that all those who are seeking a career in law enforcement will be taught these Juvenile Procedures at the forefront. GCC has agreed to the added component and anticipates that the new educational standards will be incorporated in January 2013. This is a very positive step towards bringing Guam back into 100% compliance as stated earlier.

Responsible Beverage Service (RBS)

The Department of Youth Affairs (DYA) brought in two trainers from the Pacific Institute for Research and Evaluation (PIRE) to provide a 2-day training of trainers (TOT) on Responsible Beverage Service. Seven Participants from DYA, Sanctuary, Inc., DPW Office of Highway Safety, and the PEACE Office, received their certification.. The purpose of this training is to work with on sale and off sale alcohol licensed establishments on island in an effort to have their employees properly enforce current underage drinking laws. Additionally, this training gives every establishment the basic and responsible methods to effectively and responsibly identify underage consumers and methods to refuse a sale, in turn avoiding licensure fines and possible closure of the establishment. Once this RBS campaign launches, various establishments will be afforded this training at no cost. Target date for the launch of the RBS Campaign is October 2012.

The RBS training and campaign is part of the Enforcing Underage Drinking Laws Grant, administered by DYA and granted by the Office of Juvenile Justice and Delinquency Prevention (OJJDP).

